Supplemental Materials

to

Testimony of C. William Fischer April 12, 1984

Positive Practices and Related System-wide and S.E.S. Deficiencies (Contradictory Practices are asterisked)

<u>Project</u> the institutionalized expectations, distinctive values, spirit, and mission of the organization through:

- Aggressive recruitment at substantial expenditure of resources; and
 - * There is no merit-based recruitment or selection process (no PACE alternative).
- Positive public relations programs.
 - * "Bad-mouthing" the bureaucrat is a practice in the negative.

This is especially true of our military organizations.

Invest heavily in their employees through:

- Extensive training including academies, institutes, cooperative programs with academic institutions, industry sabbaticals, in-service training, academic leave, and post-service educational benefits;
 - * Sabbatical limitations.
 - Limited extended training and tuition-sharing.
- Managed mobility assignments through the various components and levels of the organization;
 - The double standard in executive interchangeability (directed reassignments vs. RIF's).
 - * No interagency placement system.
 - * Technical managers and generalist executives not differentiated.
 - * The inclusion of non-career appointees in the S.E.S. with required performance appraisal but without bonus eligibility.
- Competitive regular pay, perquisites, and substantial incentive bonuses without arbitrary limits;
 - The pay cap and compression.

* The	bonus	limi	tation.
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- Stable, reliable, and adequate retirement programs;
 - * The bifurcation of responsibility for retirement and current pay.
- Concentration of rank-in-person; and
 - * No systematic mechanism for, and some barriers to, advancing S.E.S. people up the pay grade ladder.
 - * RIF fallback problem.
- Liability protection while acting within the scope of duty.
 - * Amendments to the Federal Tort Claims Act.

Demand integrity, responsiveness and excellence from their employees through:

- Insistence on probity and speedy retribution for the "cheaters";
- Heavy exposure, reliance, and dialogue between policy officers and the career support staff through well established traditions and processes for internal debate and decision-making;
 - "Layering" of career staff is a pervasive problem.

- * Fifty-six percent (56%) of the approximately 8,200 positions in the S.E.S. can now be held by non-career appointees through use of the "general" position description.
- * The 120-day cooling-off period is too short to allow demonstration of loyalty and neutral competence.
- Assuming loyalty and punishing disloyalty;
- Involving the career staff across horizontal and vertical organizational divisions; and
- Withholding monetary and rank rewards for poor or disloyal service.

Acknowledge and give credit regularly and publicly for excellent and dedicated service by individuals and groups—not just at the top.

Failure to base pay and bonuses on program accomplishments.

Are fair in appraising and adjudicating differences through:

- Structured due process in an open environment;
 - OPM is no longer the monitor of civil service abuses.

- * Understaffing of the Merit System Protection Board.
- Supervisor/subordinate dialogue on written performance evaluations;
- Avoiding precipitous and arbitrary actions against employees without adequate
 notice or time for adjustment; and
 - * The undocumented directed reassignment.
- Allowing for fair appeal processes of alleged error in administrative determinations.
- * Skewed composition of the Performance Review Boards.
- * Inadequate staff and funding of the Office of the Special Counsel.